Financial Statements for the Year Ended December 31, 2014 And Independent Auditors' Report

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INDEPENDENT AUDITORS' REPORT

The Honorable Mayor and City Council City of Carbondale, Kansas

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of the City of Carbondale, Kansas (City), as of and for the year ended December 31, 2014 and the notes to the financial statement.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the Kansas Municipal Audit and Accounting Guide (KMAAG) described in Note 1 in order to meet the financial reporting requirements of the State of Kansas. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statement that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and KMAAG. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As describe in Note 1 of the financial statement, the financial statement is prepared by the City of Carbondale, Kansas (City) to meet the requirements of the State of Kansas on the basis of the financial reporting provisions of the KMAAG, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the City of Carbondale, Kansas as of December 31, 2014, or changes in financial position and cash flows thereof for the year then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the City of Carbondale, Kansas as of December 31, 2014, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the KMAAG described in Note 1.

Report on Supplemental and Other Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances as a whole. The summary of regulatory basis expenditures – actual and budget, individual fund schedules of regulatory basis receipts and expenditures – actual and budget, schedule of regulatory basis receipts and expenditures-agency funds are presented for purposes of additional analysis and are not a required part of the financial statement, however are required to be presented under the provisions of the KMAAG. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statement. The information has been subjected to the auditing procedures applied in the audit of the financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statement as a whole, on the basis of accounting described in Note 1.

Our audit was conducted for the purpose of forming an opinion on the financial statement as a whole. The "Other Information" on pages 37 is presented for purposes of additional analysis and is not a required part of the financial statement. Such information has not been subjected to the auditing procedures applied in the audit of the financial statement and, therefore, we express no opinion on it.

Stylen M. Connelly, OPA, PC May 31, 2015

SUMMARY OF CASH RECEIPTS, EXPENDITURES, AND UNENCUMBERED CASH

		Beginning Inencumbered Cash Balance	-	Cash Receipts	Expenditures	_	Ending Unencumbered Cash Balance	Outstanding Encumbrances and Accounts Payable	_	Ending Cash Balance
General Fund	\$	203,049	\$	606,016	\$ 563,177	\$	245,890	\$ -	\$	245,888
Special Revenue Funds:										
5wimming Pool		114,672		111,768	140,591		85,849	_		85,849
Court Bond		2,271		44,917	46,177		1,010	_		1,011
Equipment Reserve		66,048		22,542	15,014		73,576			73,576
Police Equipment		32,528		12,630	20,164		24,994	_		24,994
Library		· -		35,375	35,375			_		_ 1,55 1
Recreation				25,293	25,293		-	-		-
Special Highway		64,209		36,812	44,215		56,805	-		56,805
nterprise Funds:										`
Water Fund		251,771		554,341	559,986		246,126	-		246,126
5ewer Fund		106,687		182,107	163,029		125,765	-		125,765
Trash Fund		20,111		73,305	72,717		20,699	-		20,699
Utility Deposit		16,923		4,313	4,209		17,028	-		17,028
roject Funds:										
Improvement Account		14		-	-		14	-		14
Improvement Reserve		161,748		29,754	39,106		152,397	-		152,397
Police Special Reserve Grant		1		•	-		1	-		1
Water Replacement		260,595		10,171	45,020		225,746	-		225,746
Sewer Replacement		64,273		187,356	205,655		45,974	-		45,974
Street Reserve		-		10,000	-		10,000	-		10,000
ebt Service Funds:		** ***		22.224						
Bond Reserve	-	59,239	-	39,286		-	98,525	<u> </u>	_	98,525
otal Primary Government	\$_	1,424,138	\$_	1,985,986	\$ 1,979,727	\$_	1,430,399	\$ 	\$	1,430,394
omponent Units:										
Carbondale City Library		77,179		57,976	62,978		72,177	-		72,177
Recreation Commission		21,143	_	77,657	80,572	-	18,228		_	18,228
otal Reporting Entity	\$	1,475,337	\$ _	2,121,619	\$ 2,123,277	\$ _	1,520,804	\$ 	\$ _	1,520,799
ransfers			_	117,000	117,000					
et Receipts and Expenditures			\$	2,004,619	\$ 2,006,277					
				· ·	 					
DMPOSITION OF CASH:										
First Security Bank - Operating Account									\$	776,438
First Security Bank - Court Bond Account										1,945
First Security Bank - Police Special Reserve										1
First Security Bank - Improvement Reserve										558,633
First Security Bank - Water System Improve		count								6,324
First Security Bank - Improvement Account										15
First Security Bank - Consumer Deposit Acc										16,789
First Security Bank - Certificates of Deposit Cash on Hand										70,000 250
Total Primary Government									\$	1,430,394
State Bank of Carbondale - Library Board									\$	72,177
State Bank of Carbondale - Recreation Com	mission								_	18,228

NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2014

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

a. <u>Reporting Entity</u> - The City of Carbondale (City) is a municipal corporation governed by an elected mayor and city council. These financial statements present the City of Carbondale (the primary government) and include its component units. The component units are included in the city's reporting entity because of the significance of its operational or financial relationship with the City. The component units of the City are as follows:

<u>Library Board</u> — The Library Board operates the Carbondale Public Library. The acquisition or disposition of real property by the Board must be approved by the City, as does the issuance of bonds. The Library is a component unit of the City because of their fiscal dependency. The City annually levies a tax for the Library.

<u>Carbondale Recreation Commission</u> – The members of the governing body of the Carbondale Recreation Commission are appointed by the City Council. The Recreation Commission's operating budget is subject to the approval of the City Council. The Recreation Commission is a component unit of the City because of their fiscal dependency. The City annually levies a tax for the Recreation Commission.

<u>Carbondale Public Building Commission</u> – The members of the governing body of the Carbondale Public Building Commission (PBC) are appointed by the City Council. The PBC is a component unit of the City because of their fiscal dependency. A one per cent sales tax funds the revenue bonds issued in 2009 for the purpose of improving the City swimming pool.

b. <u>Basis of Presentation - Fund Accounting</u> - The accounts of the City of Carbondale, Kansas are organized on the basis of funds, each of which is considered a separate accounting entity.

The following types of funds comprise the financial activities of the City for 2014.

Governmental funds:

<u>General fund</u> - to account for all unrestricted resources except those required to be accounted for in other funds or account groups.

<u>Special revenue funds</u> - to account for the proceeds of specific revenue sources or to finance specified activities as required by law or administrative regulation.

<u>Project funds</u> – to account for major capital expenditures not financed by other funds.

<u>Debt service funds</u> – to account for the payment of interest and principal on long-term general debt obligation.

Proprietary funds:

<u>Enterprise funds</u> - to account for operations that are financed and operated in a manner similar to business enterprises, where the stated intent is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges or where periodic determination of revenues earned, expenses incurred, and/or net income is deemed appropriate for capital maintenance, public policy, management control, accountability or other purposes.

c. <u>Basis of Accounting</u> - These financial statements are presented on a basis of accounting, which demonstrates compliance with the cash basis and budget laws of Kansas. Cash receipts are recognized when the cash balance of a fund is increased. For an interfund transaction, a cash receipt is recorded in the fund receiving cash from another fund. Cash disbursements are recognized when the cash balance of a fund is decreased. For an interfund transaction, a cash disbursement is recorded in the fund from which the cash is transferred. Expenditures include disbursements and encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods and services, and are usually evidenced by a purchase order or written contract.

The municipality has passed a GAAP waiver resolution, which thereby requires this type of special reporting.

- d. Departure from Generally Accepted Accounting Principles The basis of accounting described above results in a financial statement presentation which shows cash receipts, cash disbursements, cash and unencumbered cash balances, and expenditures compared to budget. Balance sheets that would have shown noncash assets such as receivables, inventories, and prepaid expense, liabilities such as deferred revenue and matured principal and interest payable, and reservations of the fund balance are not presented. Under generally accepted accounting principles, encumbrances are only recognized as a reservation of fund balance; encumbrances outstanding at year-end did not constitute expenditures or liabilities. Consequently, the expenditures as reported do not present the cost of goods and services received during the fiscal year in accordance with generally accepted accounting principles. General fixed assets that account for the land, buildings, and equipment owned by the municipality are not presented in the financial statements. Also, general long-term debt such as general obligation bonds, temporary notes, and compensated absences are not presented in the financial statements.
- e. <u>Budgetary Information</u> Kansas statutes require that an annual operating budget be legally adopted for the general fund, special revenue funds (unless specifically exempted by statute), debt service funds and enterprise funds. The statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:
 - 1. Preparation of the budget for the succeeding calendar year on or before August 1.
 - 2. Publication in local newspaper of the proposed budget and notice of public hearing on the budget on or before August 5.
 - 3. Public hearing on or before August 15, but at least ten days after publication of notice of hearing.

4. Adoption of the final budget on or before August 25.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held and the governing body may amend the budget at that time. There were budget amendments for the year ended December 31, 2014.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the cash basis of accounting, modified further by the encumbrance method of accounting. Revenues are recognized when cash is received. Expenditures include disbursements and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. All unencumbered appropriations (legal budget expenditure authority) lapse at year-end.

A legal operating budget is not required for capital project funds.

Spending in funds, which are not subject to the legal annual operating budget requirement, is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

2. DEPOSITS

At December 31, 2014, the carrying amount of the City's deposits was \$1,475,337 and the bank balances were \$1,487,517. The differences between the carrying amount and the bank balances are outstanding checks and deposits in transit. The bank balance is covered by FDIC insurance and collateralized by pledged securities held under joint custody receipts issued by a third-party bank in the City's name.

3. TAXES

Property Taxes – The determination of assessed valuations and the collection of property taxes for all political subdivisions in the State of Kansas is the responsibility of the various counties. The County Appraiser annually determines assessed valuations and the County Clerk spreads the annual assessment on the tax rolls. The County Treasurer is the tax collection agent for all taxing entities within the county.

In accordance with state statutes, property taxes levied during the current year are a revenue source to be used to finance the budget of the following year. Taxes are assessed on a calendar year basis and become a lien on the property on November 1 of each year. One-half of the property taxes is due December 20, prior to the fiscal year for which they are budgeted, and the second half is due the following May 10.

Motor Vehicle Taxes – Since 1981 most motor vehicles became subject to a special tax paid at the time of registration instead of the traditional property tax. In 1995, the legislature enacted a five-year phase down in the assessment rate on motor vehicles for 30% to 20% of market value.

Sales Taxes – Effective April 1, 2005, the majority of the electors voted to approve levying a 2% retailers' sales tax in the City of Carbondale.

In 2014, the City received the following from county and state taxes:

	General & Swimming Pool Fund	-	Library Fund	 Recreation Fund		Special Highway Fund	_	Totals
Property Taxes Motor Vehicle Taxes Sales Taxes State Highway Aid	\$ 272,713 46,254 290,372	\$	30,703 4,672	\$ 21,854 3,438	\$	36,783	\$	325,270 54,364 290,372 36,783
	\$ 609,339	\$_	35,375	\$ 25,292	\$_	36,783	\$_	706,789

The mill levy for 2014 is as follows:

General Fund	50.056
Library Fund	5.667
Recreation Fund	4.000
	59.723

The assessed valuation for 2014 was \$5,462,485

4. UTILITIES

The City provides water, sewer, and trash services. The City mails their utility bills on or before the third day of each month. If the total water service charges are not paid in full before the nineteenth day of the month, the City shall terminate water service. If the City disconnects water service to the customer, a reconnection fee of \$50 shall be assessed.

The water rates for 2014 are as follows:

Inside the city limits:

\$18.56 for the first 1,000 gallons, and \$7.48 for each additional 1,000 gallons.

Outside the city limits:

\$20.30 for the first 1,000 gallons, and \$10.20 for each additional 1,000 gallons.

Multiple Dwellings inside the city limits:

\$18.56 for the first 1,000 gallons per occupied unit in the dwelling, and \$7.48 for each additional 1,000 gallons.

Any person making application for water service is required to make a deposit of \$100.

The sewer rates for 2014:

Single Residence Dwelling:

\$18 for the first 1,000 gallons of water used, and \$2.07 for every additional 1,000 gallons of water used.

Multiple Family Dwellings:

\$18 for the first 1,000 gallons per unit dwelling, and \$2.07 for every additional 1,000 gallons per occupied unit.

Businesses:

\$23 minimum for the first 1,000 gallons of water used, and \$2.57 for each additional 1,000 gallons.

Non-Profit Organizations:

\$250 minimum for the first 1,000 gallons of water used, and \$2.00 for each additional 1,000 gallons.

The trash rates for 2014:

\$12.87 per month.

5. LONG-TERM DEBT

The City's long-term debt is comprised of a Kansas Water Pollution Control Revolving Fund Loan, two Kansas Public Water Supply Loan Fund Loans, General Obligation Bonds, and Public Building Commission Revenue Bonds.

Rollforward of Long-Term Debt:

	Interest Rate	Beginning Balance		Advances		Payments		Ending Balance
Kansas Water Pollution Control Revolving Fund	2.83%			187,302			- \$	187,302
Kansas Public Water Supply Loan Fund	4.42%	596,165				58,387		537,778
PBC Revenue Bonds, Series 2009	5.15%	920,000		_		35,000		885,000
GO Bonds, Series 2009	3.91%	195,000				·		•
Kansas Public Water	3.91%	193,000		-		30,000		165,000
Supply Loan Fund	3.42%	1,873,004		_		119,798		1,753,206
		\$ 3,584,169	\$	187,302	\$	243,185	\$	3,528,286
Interest Payments:			=		=		=	
Kansas Water Pollution Control Revolving Fund					\$	903		
Kansas Public Water Supply Loan Fund						27,749		
Kansas Public Water Supply Loan Fund						69,494		
GO Bonds, Series 2009						7,838		
PBC Revenue Bonds, Series 2009	* * * *				- \$	45,800 151,784		
Total Debt Service Payments:					`=	·		
Kansas Water Pollution Control Revolving Fund	•				\$	903		
Kansas Public Water Supply Loan Fund		. •				86,136		
Kansas Public Water Supply Loan Fund						189,292		
GO Bonds, Series 2009						34,575		
PBC Revenue Bonds, Series 2009					_	77,988		
					\$_	388,894		

Kansas Water Pollution Control Revolving Fund

On November 19, 2013 the City entered into a 20-year loan agreement with the Kansas Department of Health and Environment's water pollution control revolving loan fund for the purposes of making improvements to the municipal sewer system. The amount of the loan is up to \$3,181,800 (\$187,302 outstanding at December 31, 2014). Beginning in 2014, the loan calls for semi-annual debt services payments for 20 years at a gross interest rate of 2.83%. The City shall collect such rates, fees and charges through the sewer fund, or levy ad valorem taxes without limitation, to pay the cost of the operations and the debt service. (See Note 15)

Kansas Public Water Supply Loan Fund

In April 2000, the City entered into a 20-year loan agreement with Kansas Department of Health and Environment for the construction of an elevated water storage tank, line replacement.

The amount of the loan is up to \$1,350,460 (\$537,778 outstanding at December 31, 2014) bearing interest at a rate of 4.42%, semi-annual principal and interest payments of \$88,650 from August 1, 2002 to August 1, 2003, \$89,024 on February 1, 2004, \$89,190 on August 1, 2004 and \$43,068 from February 1, 2010 to August 1, 2022. The City shall collect such rates, fees and charges through the water fund, or levy ad valorem taxes without limitation, to pay the cost of the operations and the debt service.

Payments due subsequent to 2014:

.400		Principal		Interest		Total
2015	\$	61,205	\$	24,931	\$	86,136
2016		64,160		21,976		86,136
2017		67,256		18,880		86,136
2018		70,503		15,633		86,136
2019		73,905		12,231		86,136
2020		77,473		8,663		86,136
2021		81,213		4,923		86,136
2022		42,062	_	1,006		43,068
	\$_	537,779	\$_	108,243	\$_	646,020

Kansas Public Water Supply Loan Fund

In October 2004, the City entered into a 20-year loan agreement with Kansas Department of Health and Environment for the construction of a new membrane filter water treatment system and replacement of the 6-inch asbestos cement finished water transmission main with 8-inch PVC.

The amount of the loan is up to \$2,617,294 (\$1,753,205 outstanding at December 31, 2014), bearing interest at a rate of 3.42%, with semi-annual principal and interest payments of \$94,646. The City shall collect such rates, fees and charges through the sewer fund, or levy ad valorem taxes without limitation, to pay the cost of the operations and the debt service.

Payments due subsequent to 2014:

		Principal		Interest	Total
2015	\$	124,357	\$	64,935	\$ 189,291
2016		129,089		60,202	189,291
2017		134,002		55,290	189,291
2018		139,101		50,190	189,291
2019		144,395		44,897	189,291
2020		149,890		39,402	189,291
2021		155,594	•	33,698	189,291
2022		161,515		27,776	189,291
2023		167,662		21,630	189,291
2024		174,042		15,250	189,291
2025		180,665		8,626	189,291
2026	_	92,895	-	1,751	94,646
	\$_	1,753,205	\$_	423,647	\$ 2,176,852

General Obligation Bonds, Series 2009

General Obligation Bonds, Series 2009 in the amount of \$295,000 (\$165,000 outstanding at December 31, 2014) were issued to finance certain sewer system improvements in the City. The principal payments will be paid annually on October 15, ranging from \$20,000 to \$35,000. Interest will be paid semi-annually on April 15 and October 15, with interest rates ranging from 2.70% to 4.25%.

Payments due subsequent to 2014:

	Principal	oal Interest			Total
2015	\$ 30,000	\$	6,788	\$	36,788
2016	30,000		5,738		35,738
2017	35,000		4,463		39,463
2018	35,000		2,975		37,975
2019	 35,000		1,488		36,488
	\$ 165,000	\$	21,452	\$_	186,452

Carbondale Public Building Commission Revenue Bonds, Series 2009

Revenue Bonds, Series 2009 in the amount of \$985,000 (\$885,000 outstanding at December 31, 2014) were issued to finance certain improvements to the City swimming pool. The principal payments will be paid annually on February 15, ranging from \$5,000 to \$80,000. Interest will be paid semi-annually on February 15 and August 15, with interest rates ranging from 3.50% to 5.50%.

Payments due subsequent to 2014:

oquem to 20.	- 1.	Principal		Interest	Total
2015	\$	35,000	\$	44,575	\$ 79,575
2016		40,000		43,063	83,063
2017		40,000		41,263	81,263
2018		40,000		39,463	79,463
2019		45,000		37,550	82,550
2020		45,000		35,525	80,525
2021		50,000		33,200	83,200
2022		50,000		30,575	80,575
2023		55,000		27,819	82,819
2024		60,000		24,800	84,800
2025		60,000		21,650	81,650
2026		65,000		18,288	83,288
2027		70,000		14,575	84,575
2028		75,000		10,588	85,588
2029		75,000		6,463	81,463
2030	_	80,000	_	2,200	82,200
	\$_	885,000	\$_	431,594	\$ 1,316,594

6. CONTRACTS

In 2007, the City entered into an agreement with Rural Water District No. 5 of Osage County, Kansas (District) to sell water for a period of 10 years. The contract calls for the District to pay 85% of the current rate charged by the City to its retail customers, which amounts to \$6.35 in 2014. The District is obligated to pay the City for a minimum of three million gallons per month. The maximum number of gallons able to be purchased per month from the City is six million. In 2010, the contract was amended so that in any fiscal year in which the District purchases in excess of 36,000,000 gallons, before the end of the fiscal year, the excess shall be billed by the City in the following month. In 2014, the City sold 38,916,000 gallons at an average rate of \$6.30 per 1,000 gallons.

In 2012, the City entered into a two-year agreement with Osage Waste Disposal Inc. for the collection of residential solid waste. The City pays \$12.62 per residence per month.

7. LEASES

In June 2012, the City entered into a 3-year lease/purchase agreement with Ford Credit for the financing of a police vehicle at a cost of \$26,066. The City will pay 3 annual payments of \$8,689, including principal and interest, starting in 2013, with the last payment in 2015. The implicit rate of interest for the lease is 7.10%.

8. COMPENSATED ABSENCES FOR EMPLOYEES

The City provides sick leave benefits to all full-time employees. Full-time employees earn 4 hours of sick leave for each pay period in which they perform at least 8 days of work. An employee will not receive compensation for accumulated sick leave at the time of termination from employment. The City provides vacation as follows:

Years of Service	Hours Earned Per Pay Period	Maximum Hours Per Year
Initial hire	2	52
1 to 5 years	3	78
6 to 10 years	4	104
11 to 14 years	6	156
> 15 years	8	208

9. INTERFUND TRANSFERS

Fund		Transfer In	Transfer Out
General Fund	\$		\$ 57,000
Sewer Fund			50,000
Water Fund			10,000
Police Equipment Fund		10,000	
Improvement Reserve Fund		29,500	
Equipment Reserve Fund		22,500	
Street Replacement Fund		10,000	
Sewer Replacement Fund		35,000	
Water Replacement Fund	_	10,000	
	\$_	117,000	\$ 117,000

10. CONCENTRATIONS OF CREDIT RISK

The City is engaged in the sale of water, sewer, and trash to customers located in Osage County in Kansas. The City grants credit to those customers and requires no collateral.

The City sells water to Osage Rural Water District No. 5 of Osage County, Kansas, which accounts for 58% of the gallons sold.

11. CAPITAL OUTLAYS

The following represents the capital outlays in 2014:

	Sewer	 Water	-	Special Highway	_	General		quipment Reserve	_	Total
Street Equipment	\$	\$	\$	44,215	\$	96,350		11,500	\$	140,565 11,500
Improvements	2,285	 2,513	-			827	_			5,625
	\$ 2,285	\$ 2,513	\$ =	44,215	\$=	97,177	\$_	11,500	\$_	157,690

12. COMPLIANCE WITH KANSAS LAW

References made herein to the statutes are not intended as interpretations of law, but are offered for consideration of the Director of Accounts and Reports and interpretation by the County Attorney and legal representatives of the City. There were no apparent statutory violations during the year ended December 31, 2014 for the funds that were part of this audit.

13. PENSION PLAN

The City's full-time employees participate in the Kansas Public Employees Retirement System ("System"), a multiple employer public employee retirement system. The payroll for the employees covered by the System for 2014 was \$281,658; the City's total payroll for 2014 was \$291,110.

Covered employees are required by state statute to contribute 5% and 6% of their salary to the System, for Tier 1 and Tier 2 employees, respectively. The City is required by statute to contribute 7.94% for 2014, using the full-funding method, which funds current costs each year and past service liability over a 40-year period. The contribution requirement for the year ended December 31, 2014, was \$39,996, which consisted of \$14,104 from the employee and \$25,893 from the City.

14. PUBLIC BUILDING COMMISSION

In September 2009, the City established the Carbondale Public Building Commission (PBC) for the primary purpose of improving the existing swimming pool. The PBC issued bonds in the amount of \$985,000 to fund the improvements to the swimming pool. The PBC is a separate entity, and is required to maintain separate accounts; however, as of December 31, 2014 these separate accounts had not yet been established. The PBC board is required to hold an annual business meeting.

15. SEWER PROJECT

On November 19, 2013 the City entered into a loan agreement with the Kansas Department of Health and Environment's water pollution control revolving loan fund for the purposes of making improvements to the municipal sewer system. Beginning in 2015, the loan calls for semi-annual debt services payments for 20 years at a gross interest rate of 2.83%. On January 15, 2014, the City was awarded a \$500,000 grant for the Sewer Project through the Kansas Small cities Community Development Block Grant program.

16. SUBSEQUENT EVENTS

Management has evaluated subsequent events from the financial statement date through May 31, 2015, the date at which these financial statements were available to be issued, and determined there are no other items to recognize or disclose.

* * * * * *

SUMMARY OF EXPENDITURES - ACTUAL AND BUDGET YEAR ENDED DECEMBER 31, 2014

		Expenditures	_	Budget	Variance Favorable (Unfavorable)
General Fund	\$	563,177	\$	721,203	\$ 158,026
Special Revenue Funds:					
Swimming Pool Fund		140,591	•	140,799	208
Library Fund		35,375		37,307	1,932
Recreation Fund		25,293		26,765	1,472
Special Highway Fund		44,215		60,000	15,785
Enterprise Funds:					
Water Fund		559,986		580,427	20,441
Sewer Fund		163,029		165,000	1,971
Trash Fund		72,717	· —	80,050	7,333
Total Budgeted Primary Government	\$	1,604,383	\$	1,811,551	\$ 207,168
Nonbudgeted Funds:					
Court Bond Fund		46,177			
Equipment Reserve Fund		15,014			
Police Equipment Fund		20,164			
Utility Deposit Fund		4,209			
Improvement Account Fund					
Improvement Reserve Fund		39,106			
Water Replacement Fund	,	45,020			
Sewer Replacement Fund	•••	205,655			
Total Primary Government	\$	1,979,727			

GENERAL FUND SCHEDULE OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET YEAR ENDED DECEMBER 31, 2014

		V						Variance
		2013		2014		2014		Favorable
	_	Actual	_	Actual	_	Budget		(Unfavorable)
CASH RECEIPTS:								
County and State Taxes	\$	502,622	\$	497,399	\$	517,618	\$	(20,219)
Franchise Tax	•	43,711	•	51,009		42,000	~	9,009
Reimbursed Expenses		12,161		9,431		5,000		4,431
License Permits and Fees		6,810		4,048		4,450		(402)
Rent		680		505		600		(95)
Zoning		895		155		1,500		(1,345)
Interest on Idle Funds		465		312		500		(188)
Miscellaneous		235		9,385		•		9,385
Fees From Fines		63,888		33,772		70,000		(36,228)
	_		_		_		-	<u> </u>
Total Cash Receipts		631,468		606,016	\$ _	641,668	\$ =	(35,652)
EXPENDITURES:								
General	\$	129,138	\$	114,697	\$	119,618	\$	4,921
Police		214,563		211,434		235,100		23,666
Streets		151,656		154,838		289,485		134,647
Street Lights		12,819		14,318		16,000		1,682
Fishing and Lake		7,481		6,337		9,500		3,163
Animal Control		217		1,222		500		(722)
Zoning and Planning		3,247		3,330		4,000		670
Transfer	_	47,000	_	57,000	_	47,000	_	(10,000)
Total Expenditures	_	566,122	_	563,177	\$	721,203	\$ _	158,025
Receipts over Expenditures		65,347		42,839				
UNENCUMBERED CASH, BEGINNING BALANCE		137,702	_	203,049				
UNENCUMBERED CASH, ENDING BALANCE	\$ _	203,049	\$ _	245,888				

SWIMMING POOL FUND
SCHEDULE OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET
YEAR ENDED DECEMBER 31, 2014

	_	2013 Actual	_	2014 Actual	. <u>-</u>	2014 Budget		Variance Favorable (Unfavorable)
CASH RECEIPTS:								
Local Sales Tax	\$	120,216	\$	111,692	\$	125,000	\$	(13,308)
Bond				-		-		-
Miscellaneous				-		-		
Interest on Idle Funds	_	56_	_	76		150		(74)
Total Cash Receipts		120,272		111,768	\$ _	125,150	\$ =	(13,382)
EXPENDITURES:								
Pool Maintenance & Repair		7,814		20,570		20,000		(570)
Bond Reserve Transfer				39,221		39,799		578
Revenue Bond Debt		76,938		80,800	_	81,000	_	200
Total Expenditures	_	84,752	-	140,591	\$ <u>_</u>	140,799	\$ _	208
Receipts over Expenditures		35,520		(28,823)				
UNENCUMBERED CASH, BEGINNING BALANCE	_	79,152	_	114,672				
UNENCUMBERED CASH, ENDING BALANCE	\$ _	114,672	\$ _	85,849				

COURT BOND FUND SCHEDULE OF CASH RECEIPTS AND EXPENDITURES - ACTUAL YEAR ENDED DECEMBER 31, 2014

	_	2013 Actual	2014 Actual
CASH RECEIPTS:			
Fees	\$_	74,519	\$ 44,917
Total Cash Receipts		74,519	44,917
EXPENDITURES:			
Court costs		75,031	46,177
Total Expenditures	. ·	75,031	46,177
Receipts over (under) Expenditures		(512)	(1,260)
UNENCUMBERED CASH, BEGINNING BALANCE	_	2,783	2,271
UNENCUMBERED CASH, ENDING BALANCE	\$	2,271	\$ 1,011

EQUIPMENT RESERVE FUND SCHEDULE OF CASH RECEIPTS AND EXPENDITURES - ACTUAL YEAR ENDED DECEMBER 31, 2014

	_	2013 Actual	2014 Actual
CASH RECEIPTS:			
Transfer	\$	20,000	\$ 22,500
Other		635	
Interest	_	50	42
Total Cash Receipts		20,685	22,542
EXPENDITURES:			
Equipment			15,014
Total Expenditures			15,014
Receipts over (under) Expenditures		20,685	7,528
UNENCUMBERED CASH, BEGINNING BALANCE		45,363	66,048
UNENCUMBERED CASH, ENDING BALANCE	\$ =	66,048	\$ 73,576

POLICE EQUIPMENT FUND SCHEDULE OF CASH RECEIPTS AND EXPENDITURES - ACTUAL YEAR ENDED DECEMBER 31, 2014

	2013 Actual	2014 Actual
CASH RECEIPTS:		
Transfer	\$ 10,000	\$ 10,000
Other	5,056	2,611
Interest		19
Total Cash Receipts	15,056	12,630
EXPENDITURES:		
Equipment	8,689	20,164
Total Expenditures	8,689	20,164
Receipts over (under) Expenditures	6,366	(7,536)
UNENCUMBERED CASH, BEGINNING BALANCE	26,161	32,528
UNENCUMBERED CASH, ENDING BALANCE	\$ 32,528	\$ 24,994

LIBRARY FUND SCHEDULE OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET YEAR ENDED DECEMBER 31, 2014

	_	2013 Actual	2014 Actual	-	2014 Budget		Variance Favorable (Unfavorable)
CASH RECEIPTS:							
County and State Taxes	\$_	31,471	\$ 35,375	\$ -	37,307	\$.	(1,932)
Total Cash Receipts		31,471	35,375	\$ =	37,307	\$	(1,932)
EXPENDITURES:			•				
Appropriation to the Library Board	-	31,471	35,375	\$ -	37,307	\$.	1,932
Total Expenditures	_	31,471	35,375	. \$ _	37,307	\$	1,932
Receipts over (under) Expenditures			-			**	
UNENCUMBERED CASH, BEGINNING BALANCE	_	<u>-</u>	-				
UNENCUMBERED CASH, ENDING BALANCE	\$ _		\$ 				

RECREATION FUND SCHEDULE OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET YEAR ENDED DECEMBER 31, 2014

	_	2013 Actual	-	2014 Actual	-	2014 Budget	-	Variance Favorable (Unfavorable)
CASH RECEIPTS:								
County and State Taxes	\$_	24,194	\$ _	25,293	\$_	26,765	\$ _	(1,472)
Total Cash Receipts		24,194		25,293	\$ _	26,765	\$ =	(1,472)
EXPENDITURES:								
Appropriation to the Recreation Board	_	24,194	-	25,293	\$ _	26,765	\$ -	1,472
Total Expenditures	_	24,194	-	25,293	\$ =	26,765	\$ _	1,472
Receipts over (under) Expenditures		-		-				
UNENCUMBERED CASH, BEGINNING BALANCE	_		-					
UNENCUMBERED CASH, ENDING BALANCE	\$ =		\$ =	-				

SPECIAL HIGHWAY FUND SCHEDULE OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET YEAR ENDED DECEMBER 31, 2014

		2013 Actual		2014 Actual	 2014 Budget	_	Variance Favorable (Unfavorable)
CASH RECEIPTS:							
State of Kansas Gas Tax Interest on Idle Funds	\$	36,010	\$.	36,783 29	\$ 36,210	\$ _	573
Total Cash Receipts		36,010		36,812	\$ 36,210	\$ _	573
EXPENDITURES: Street Maintenance	***************************************	·		44,215	\$ 60,000	\$_	15,785
Total Expenditures			-	44,215	\$ 60,000	\$ _	15,785
Receipts over (under) Expenditures		36,009		(7,404)			
UNENCUMBERED CASH, BEGINNING BALANCE		28,200		64,210			
UNENCUMBERED CASH, ENDING BALANCE	\$	64,210	\$	56,806			

WATER FUND SCHEDULE OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET YEAR ENDED DECEMBER 31, 2014

		2013 Actual		2014 Actual		2014 Budget		Variance Favorable (Unfavorable)
CASH RECEIPTS:								
Water Sales	\$	559,892	\$	535,661	\$	590,000	\$	(54,339)
Bulk Water Sales		5,005		3,794		6,000		(2,206)
Reimbursed Expenses		1,490				2,000		(2,000)
Penalties and Fees		13,117		12,236		-		12,236
Sales Tax and Water Protection Fees		1,999	5. 4	877		2,000		(1,123)
Return Check Collection		2,312		1,547		-		1,547
Interest and Miscellaneous	-	172		228	_	200		28
Total Cash Receipts		583,987		554,341	\$ _	600,200	\$	(45,860)
EXPENDITURES:								
Administration		34,715		36,792	\$	35,000	\$	(1,792)
Production		52,802		65,391		66,000		609
Distribution		19,920		20,342		15,000		(5,342)
Personal Services		117,779		98,566		130,000		31,434
Principal and Interest		275,427		275,427		275,427		(0)
Sales Tax and Water Protection Fee		2,340		2,157		3,000		843
Utilities		36,955		49,480		44,000		(5,480)
Transfer		10,000		10,000		10,000		
Other	-	167		1,833		2,000	-	167
Total Expenditures	-	550,105		559,986	\$	580,427	\$ _	20,440
Receipts over Expenditures		33,882		(5,645)				
UNENCUMBERED CASH, BEGINNING BALANCE	-	217,887		251,770				
UNENCUMBERED CASH, ENDING BALANCE	\$ _	251,770	\$	246,126				

SEWER FUND SCHEDULE OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET YEAR ENDED DECEMBER 31, 2014

	_	2013 Actual	2014 Actual	_	2014 Budget	_	Variance Favorable (Unfavorable)
CASH RECEIPTS:							
Sewer Charges	\$	180,225	\$ 180,999	\$	180,500	\$	499
Reimbursed Expenses			1,001		2,000		(999)
Interest on Idle funds	-	86	106	_	100	_	66_
Total Cash Receipts		180,311	182,107	\$ _	182,600	\$ _	(494)
EXPENDITURES:							
Personal Services		35,751	40,510	\$	37,000	\$	(3,510)
Contractual		13,156	14,496		15,000		504
Supplies		2,009	6,462		10,000		3,538
Capital Outlay			5,933		5,000		(933)
Principal and Interest		64,003	38,740		38,000		(741)
Utilities		6,997	6,833		10,000		3,167
Other		2,173	 55		-		(55)
Transfer	_	40,000	50,000	_	50,000	_	
Total Expenditures	-	164,088	163,029	\$ _	165,000	\$ =	1,970
Receipts over (under) Expenditures		16,224	19,078				
UNENCUMBERED CASH, BEGINNING BALANCE	-	90,463	106,687				
UNENCUMBERED CASH, ENDING BALANCE	\$ _	106,687	\$ 125,765				

TRASH FUND SCHEDULE OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET YEAR ENDED DECEMBER 31, 2014

	_	2013 Actual	2014 Actual	2014 Budget	Variance Favorable (Unfavorable)
CASH RECEIPTS:					
Trash Service Fees	\$_	72,269	\$ 73,305	\$ 80,000	\$ (6,695)
Total Cash Receipts		72,269	73,305	\$ 80,000	\$ (6,695)
EXPENDITURES:					
Administration		23	-	50	50
Contracted Service	_	70,574	72,717	\$ 80,000	\$ 7,283
Total Expenditures	-	70,596	72,717	\$ 80,050	\$ 7,333
Receipts over Expenditures		1,672	588		
UNENCUMBERED CASH, BEGINNING BALANCE	-	18,439	20,111		
UNENCUMBERED CASH, ENDING BALANCE	\$ _	20,111	\$ 20,699		

UTILITY DEPOSITS SCHEDULE OF CASH RECEIPTS AND EXPENDITURES - ACTUAL YEAR ENDED DECEMBER 31, 2014

	2013 Actual	2014 Actual
CASH RECEIPTS:		
Deposits	\$ 5,300	\$ 3,100
Other	822	1,100
Interest	18	113
Total Cash Receipts	6,140	4,313
EXPENDITURES:		
Other		
Refunds	5,114	4,209
Total Expenditures	5,114	4,209
Receipts over (under) Expenditures	1,027	105
UNENCUMBERED CASH, BEGINNING BALANCE	15,897	16,923
UNENCUMBERED CASH, ENDING BALANCE	\$ 16,923	\$ 17,028

IMPROVEMENT ACCOUNT FUND SCHEDULE OF CASH RECEIPTS AND EXPENDITURES - ACTUAL YEAR ENDED DECEMBER 31, 2014

	2013 Actual	2014 Actual
CASH RECEIPTS:		
Loan Proceeds Other	\$	\$
Interest		
Total Cash Receipts		
EXPENDITURES:		
Capital Outlay		-
Other		
Bond Expense		
Total Expenditures		
Receipts (under) Expenditures		-
UNENCUMBERED CASH, BEGINNING BALANCE	14	14
UNENCUMBERED CASH, ENDING BALANCE	\$ 14	\$ 14

IMPROVEMENT RESERVE FUND SCHEDULE OF CASH RECEIPTS AND EXPENDITURES - ACTUAL YEAR ENDED DECEMBER 31, 2014

		2013 Actual	2014 Actual
CASH RECEIPTS:			
Transfers	\$	27,000	\$ 29,500
Other		695	110
Interest		145	144
Total Cash Receipts	0.29	27,840	29,754
EXPENDITURES:			
Other		5	39,106
Improvements			
Total Expenditures		5	39,106
Receipts over Expenditures	. •	27,835	(9,351)
UNENCUMBERED CASH, BEGINNING BALANCE		133,913	161,748
UNENCUMBERED CASH, ENDING BALANCE	\$	161,748	\$ 152,397

POLICE SPECIAL RESERVE GRANT SCHEDULE OF CASH RECEIPTS AND EXPENDITURES - ACTUAL YEAR ENDED DECEMBER 31, 2014

		2013 Actual		 2014 Actual	
CASH RECEIPTS:		\$		\$ 	
Total Cash Receipts					
EXPENDITURES:			_		_
Total Expenditures	V +				
Receipts over (under) Expenditures			-		-
UNENCUMBERED CASH, BEGINNING BALANCE			1_	 	1
UNENCUMBERED CASH, ENDING BALANCE		\$ 	1	\$ 7=	1

WATER REPLACEMENT FUND SCHEDULE OF CASH RECEIPTS AND EXPENDITURES - ACTUAL YEAR ENDED DECEMBER 31, 2014

		2013 Actual		2014 Actual
CASH RECEIPTS:				
Other	\$	156,885	\$	-
Transfer		10,000		10,000
Interest		303	****	171
Total Cash Receipts		167,188		10,171
EXPENDITURES:				
Equipment		41,065		982
Other				11,177
Capital Outlay		3,500		32,861
Total Expenditures		44,565		45,020
Receipts (under) Expenditures		122,623		(34,849)
UNENCUMBERED CASH, BEGINNING BALANCE	•	137,972		260,595
UNENCUMBERED CASH, ENDING BALANCE	\$	260,595	\$ _	225,746

SEWER REPLACEMENT FUND SCHEDULE OF CASH RECEIPTS AND EXPENDITURES - ACTUAL YEAR ENDED DECEMBER 31, 2014

		2013 Actual		2014 Actual
CASH RECEIPTS:	A Comment			
Transfers	\$	30,000	\$	35,000
Other				152,302
Interest		39	_	53
Total Cash Receipts		30,039		187,356
EXPENDITURES:				
Contractual				201,798
Capital Outlay			_	3,857
Total Expenditures			-	205,655
Receipts over Expenditures		30,039		(18,299)
UNENCUMBERED CASH, BEGINNING BALANCE	v · · · · · · · · · · · · · ·	34,235	_	64,274
UNENCUMBERED CASH, ENDING BALANCE	\$:	64,274	\$ =	45,974

BOND RESERVE FUND SCHEDULE OF CASH RECEIPTS AND EXPENDITURES - ACTUAL YEAR ENDED DECEMBER 31, 2014

			2013 Actual	2014 Actual
CASH RECEIPTS:				
Bond Reserve	N - 4	\$		\$ 39,221
Interest			61	65
Total Cash Receipts			61	39,286
EXPENDITURES: Miscellaneous		,		
Total Expenditures			-	
Receipts over Expenditures			. 61	39,286
UNENCUMBERED CASH, BEGINNING BALANCE			59,179	59,239
UNENCUMBERED CASH, ENDING BALANCE		\$	59,239	\$ 98,525

STREET RESERVE FUND SCHEDULE OF CASH RECEIPTS AND EXPENDITURES - ACTUAL YEAR ENDED DECEMBER 31, 2014

	201 Actu		_	2014 Actual
CASH RECEIPTS:	è			
Transfer in	\$		\$	10,000
Interest		-		<u>-</u>
Total Cash Receipts		-		10,000
EXPENDITURES:				
Miscellaneous		-		-
Total Expenditures		_		_
Receipts over Expenditures		-		10,000
UNENCUMBERED CASH, BEGINNING BALANCE				-
UNENCUMBERED CASH, ENDING BALANCE	\$ · .	. -	\$ _	10,000

CARBONDALE PUBLIC LIBRARY - COMPONENT UNIT SCHEDULE OF CASH RECEIPTS AND EXPENDITURES - ACTUAL YEAR ENDED DECEMBER 31, 2014

			2013 General Fund	_	2014 General Fund
CASH RECEIPTS:		+ +			
Appropriations from City		\$	31,471	\$	35,375
State of Kansas - NEKL	* V *		14,948		15,345
Building Savings			47,123		-
State of Kansas			3,903		2,400
Miscellaneous			2,340		3,514
Grants			822		1,268
Donations			88		67
Interest			45	_	6
Total Cash Receipts	. •	•	100,740		57,976
EXPENDITURES:					
Personal Services			35,988		37,471
Books, Magazines and Videos			7,098		7,731
Operating Supplies and Expense			6,346		11,357
Education and Special Programs			1,500		1,088
Telephone, Internet & Utilities			2,379		1,806
Capital Outlays	e e e v		1,602		3,524
Total Expenditures			54,913	_	62,978
Receipts over (under) Expenditures			45,827		(5,002)
UNENCUMBERED CASH, BEGINNING BALANCE	·		31,352	_	77,179
UNENCUMBERED CASH, ENDING BALANCE		\$	77,179	\$ _	72,177
COMPOSITION OF CASH:					
Checking		\$	6,656	\$	5,403
Savings			67,544		63,789
Memorial Savings			2,979	_	2,985
Total Reporting Entity	4 - 4 - 4	\$	77,179	\$ =	72,177

CARBONDALE RECREATION COMMISSION - COMPONENT UNIT SCHEDULE OF CASH RECEIPTS AND EXPENDITURES - ACTUAL YEAR ENDED DECEMBER 31, 2014

CACH DECEMPTS.		2013 General Fund	2014 General Fund
CASH RECEIPTS:	\$	24.062	\$ 25 202
Appropriations from City Pool Fees	>	24,063 14,502	\$ 25,293
Registration Fees		24,132	21,206 29,986
Miscellaneous		2,685	
Donations		100	1,164
Interest		12	8
Total Cash Receipts		65,493	77,657
EXPENDITURES:			
Personal Services		30,314	40,473
Contractual		14,731	17,931
Commodities		22,143	22,167
Total Expenditures		67,188	80,572
Receipts over Expenditures		(1,695)	(2,914)
UNENCUMBERED CASH, BEGINNING BALANCE	•	22,837	21,143
UNENCUMBERED CASH, ENDING BALANCE	\$	21,143	\$ 18,228
COMPOSITION OF CASH:			
Checking	\$	2,547	\$ 4,784
Savings	-	18,596	13,444
Total Reporting Entity	\$	21,143	\$ 18,228

INSURANCE IN FORCE YEAR ENDED DECEMBER 31, 2014

Policy Type	Expiration Date	Company	Annual Premium	Amount of Coverage	Description
General Liability	4/1/2015	Employers Mutual Casualty Company (EMCC)	\$4,071	1,000,000 500,000 500,000 100,000	Aggregate limit Property damage limit Personal injury limit Advertising injury limit Fire damage legal liability Medical expense
Commercial Property	4/1/2015	EMCC	25,314		Buildings Personal property
Linebacker Coverage	4/1/2015	EMCC	3,943	, ,	Each loss Aggregate
Workers' Compensation	4/1/2015	EMCC	11,205	500,000	Bodily injury by accident Bodily injury by each employee Bodily injury by policy limit
Commercial Crime	4/1/2015	EMCC	137	26,000	Theft inside and outside the premises
Inland Marine	4/1/2015	EMCC	1,200	114,405	Contractors equipment
Business Auto	4/1/2015	EMCC	5,917	500,000	Liability Uninsured motorists Underinsured motorists